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**REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND  
THE COUNCIL**

**on the implementation of the Recovery and Resilience Facility**

Table 1: State of play on implementation of RRF payment requests, by 31 August 2025

	BE	BG	CZ	DK	DE	EE	IE	EL	ES	FR	HR	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE
21 pre-financing disbursed before 31 December 2021 and excluding REPowerEU pre-financing (EUR 56.6 billion)		▲					*										▲		▲		▲						▲
21 REPowerEU pre-financing disbursed (EUR 10.4 billion)		●			●		●									●			■								■
98 payment requests submitted to the Commission, including loans where relevant	3x	2x	4x	3x	2x	3x	3x	6x	5x	4x	7x	8x	5x	3x	4x	2x		3x	2x	3x	3x	7x	3x	4x	6x	2x	1x
82 payments disbursed upon satisfactory fulfilment of M&Ts (EUR 295 billion)	2x	1x	3x	3x	2x	3x	2x	5x	5x	4x	5x	7x	4x	3x	3x	2x		3x	2x	1x	2x	6x	3x	3x	5x	2x	1x

**Note:** \* Ireland did not request any pre-financing. ▲ No pre-financing available as the Council Implementing Decision had not been adopted by 31 December 2021, which was a prerequisite for pre-financing. ● No REPowerEU pre-financing available as the REPowerEU chapter had not been adopted by 31 December 2023, which was a prerequisite for REPowerEU pre-financing. ■ The Netherlands and Sweden did not request any REPowerEU pre-financing.

**Source:** European Commission

**The pace of implementation differs among Member States.** Six Member States (Denmark, Estonia, France, Italy, Germany and Malta) have received payments corresponding to more than 65% of their total RRF envelope, and another four Member States (Greece, Latvia, Portugal and Slovakia) have received more than 50% of their allocation. 15 Member States (Austria, Belgium, Croatia, Cyprus, Czechia, Finland, Ireland, Lithuania, Luxembourg, Netherlands, Poland, Romania, Slovenia, Spain and Sweden) have reached disbursements amounting to more than 30% of their RRF allocation, while two Member States (Bulgaria and Hungary) remain below the 30% threshold.

**With less than one year remaining until the August 2026 deadline, effective implementation of reforms and investments by Member States is increasingly urgent.** In June 2025, the Commission issued CSRs on RRF implementation to all Member States, with the recommendations being tailored to reflect the scale and urgency of the required action. Member States whose RRP represents more than 3% of their GDP and who still need to fulfil over 85% of their milestones and targets (i.e. Bulgaria, Hungary and Romania) were recommended to urgently accelerate their implementation efforts, while Member States with between 85% and 50% of their milestones and targets still unfulfilled at the time (i.e. Croatia, Cyprus, Czechia, Greece, Italy, Latvia, Lithuania, Poland, Portugal, Slovakia, Slovenia, and Spain) were recommended to increase their pace.<sup>5</sup> Member States whose RRP represents less than 3% of their GDP were encouraged to complete implementation by August 2026.

<sup>5</sup> The cutoff date for the 2025 Country-specific recommendations is 4 June 2025. Member States have since continued implementing their RRFs, leading to higher fulfilment shares for milestones and targets in some cases.